

Evaluating the effectiveness of the provision of financial assistance from the federal budget of the Russian Federation to budget of the Baikonur

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Abstract. This paper analyzes the main types of intergovernmental transfers between the Russian Federation and Kazakhstan produced at Baikonur to ensure viability and maintenance of their infrastructure, it includes: grants, subsidies, subventions and other intergovernmental transfers. Reveals the content of these categories of transfers, analyzed the flow of funds for the year 2009-2012. The describing major infrastructure projects financed from the budget of the Russian Federation. Touched upon topical issues of relations between Russia and Kazakhstan, caused by the specificity of the situation, as in the world there is no experience of the lease by one state in another state.

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Introduction

Evaluating the effectiveness of the provision of intergovernmental transfers made with financial assistance, which have a relatively significant share in the structure of gratuitous receipts and sent directly to ensure viability of the city of Baikonur and maintenance of their infrastructure [1], [2]. Therefore, an object-effectiveness analysis provides financial assistance in the following transfers:

1) *Dotations*

1.1) subsidy for infrastructure maintenance Baikonur city associated with renting the Baikonur Cosmodrome;

2) *Subsidies*

2.1) subsidies to the subjects of the Russian Federation for the purchase of vehicles and municipal vehicles;

3) *Subventions*

3.1) subventions to budgets of subjects of the Russian Federation on the exercise of the powers of the Russian Federation in the area of employment promotion, including the costs of the implementation of these powers;

4) *Other intergovernmental transfers*

4.1) intergovernmental transfers transmitted Baikonur city budget for development and support infrastructure.

Subsidies

Subsidy for infrastructure maintenance Baikonur city associated with the rental Baikonur Cosmodrome

Allocated from the federal budget in the form of dotations for the maintenance of infrastructure in the city of Baikonur, the rental of the Baikonur Cosmodrome, sent to co-finance the running costs of key sectors of the public sector, such as "Housing and communal services", "Education", "Health Care", "Culture and Sports", etc. in order to cover the budget deficit of Baikonur. A specific amount of subsidy determined with 2 factors: the volume of spending on infrastructure maintenance and the percentage of revenue out of Baikonur [3].

In case of insufficient own tax and non-tax sources of financial support for basic industries Baikonur providing this type of financial assistance is necessary for the city budget. In a stable growth of the corresponding revenue base may reduce the level of misuse of this transfer.

Subsidies

Subsidy for the purchase of vehicles and municipal vehicles

In 2009, the subsidy allocated from the federal budget for the purchase of vehicles and municipal vehicles in the amount of 30 000 thousand rubles, allowed the Office of Property and Land Affairs Administration Baikonur concluded 26 contracts worth 51,443 rubles from 11 domestic manufacturers of motor and municipal vehicles to purchase 46 units of machinery, including in 2009 received 38 units, 8 Delivery of additional units is scheduled for 2010 F NAWL [4]. Thus, the level of co-financing from the federal budget was 58.3%. In 2010, the federal budget in the amount of 7115 rubles

were used by the Office for Property and Land Affairs Administration of Baikonur for contracts in the amount of 10 567 thousand rubles for the supply of 13 units of motor vehicles for the enterprises of housing and communal complex in accordance with the order Minpromtorg from 15.02.2010 # 121 "On approval of the List of vehicles and equipment for municipal procurement entities of the Russian Federation with the use of subsidies." In this case, the funds from the federal budget to cover 67.3% of spending, which are higher than in 2009. As noted in the explanatory memorandum to the draft resolution of the Government of the Russian Federation "On approval of rules for the allocation and provision of subsidies from the federal budget to the budgets of subjects of the Russian Federation for the purchase of the bus (trolleybus, tram) technology" government support in the form of subsidies from the federal budget of the Russian Federation is characterized by practicality. At the same time meeting the needs of the RF subjects and specialized in municipal engineering by providing financial support for the effective exercise of their powers provided additional stabilization and recovery of the Russian automotive industry [5].

Subventions

Subventions to budgets of subjects of the Russian Federation on the exercise of the powers of the Russian Federation in the area of employment promotion, including the costs of the implementation of these powers

The cost estimates due to subsidies from the federal budget approved in the amount of 33 165 thousand rubles in 2009. It should be noted that the distribution of the total subvention in 2009 at areas of expenditure differs from the total funds provided for in the federal budget in the form of subventions to budgets of subjects of the Russian Federation on the implementation of the delegated powers of the Russian Federation in the area of employment promotion designed with Rostrud. At making expenditures in promoting the employment structure was broken key areas of funding, namely the guidelines prescribed workers wage employment center Baikonur at 3691 rubles, while reduced by 4,310 thousand rubles profile costs of social benefits unemployed citizens. Financing workers wage conducted by subventions from the federal budget allocated for the execution of delegated powers. Wage fund allowances and incentive payments to employee's employment center approved in accordance with the Decree of the Head of Administration of Baikonur on December 26, 2008 # 210 "On approval of model provisions on remuneration of employees of public institutions

under the jurisdiction of the administration of the city of Baikonur." According to data reported employment center cash execution of expenditures in 2009 amounted to a total amount of 27 362 thousand rubles. In 2010, the results of supervisory and control activities Rostrud the completeness and quality of the delegated powers in the field of employment promotion in Baikonur were identified sufficiently serious violations of the Employment Act (Article 7.1) in terms of the delegated powers in the area of employment promotion. Thus, the employment centers of Baikonur admitted refusal of individual public services in the area of employment, in particular [6]:

✓ psychological support to unemployed citizens;

✓ organization of job fairs and job training;

✓ organizing and conducting special events profiling (distribution of unemployed people into groups depending on the profile of their previous professional activities, education level, gender, age and other socio-demographic characteristics in order to provide them with the most effective assistance with employment, taking into account the current situation the labor market) the unemployed.

Among other violations include:

✓ violation of the conditions and terms of social benefits to citizens, recognized as officially unemployed, against unemployment benefits, financial support and scholarships;

✓ violations when making decisions on the recognition of the unemployed citizen, excluding the presence of a suitable job options, or in the exercise of selecting a suitable job options, including persons with disabilities;

✓ violation of the order and conditions of the decision to terminate the payment of unemployment benefits to citizens while deregistration as unemployed;

✓ Discrepancy for the recommendations conclusions on state vocational guidance requirements of the administrative rules.

In 2010, the structure of expenditure trends subvention has not been fully corrected. Compared to the size of budgetary allocations, Rostrud calculated in accordance with the Methodology for determining the volume of subsidies for the implementation of the delegated powers of the Russian Federation in the area of promotion of Employment Center Baikonur reduced funding for the social benefits and the implementation of measures of active employment policy for 2655 2 thousand (-8.5%). In this case for 2 825.3 thousand rubles increased volume of funds allocated to finance the implementation of delegated powers.

In 2011, the municipal program "Promotion of Employment of Baikonur in 2011 was implemented." Program funding totaling 18,350 thousand rubles was carried out by means of subsidies allocated from the federal budget of Baikonur to exercise authority in the sphere of employment and the city budget. Given the admitted in 2010, violations, employment center Baikonur, improves the quality of services rendered. Thus, citizens registered as unemployed on an ongoing basis and psychological support services for social adaptation. Only last year a psychologist benefited about 800 people, including 15 disabled ex-convicts and 9 [7].

It should be noted that the results of subventions to exercise powers of the Russian Federation in the field of employment promotion in 2011, the subjects of the Russian Federation were the remains of subvention of \$ 2 582.9 million or 3.4% of the total subsidy. At the same time, the proportion of unused Baikonur subvention 2.5 times higher than the average (8.5%) [8]. In this connection it may be noted the low effectiveness of measures to optimize costs subvention (holding additional source data verification, corrections volumes of grants) given the current situation on the regional labor markets and the need for subvention. In 2012, the municipal program "Promotion of Employment of Baikonur in 2012 was implemented." The program is financed through subventions to budgets of subjects of the Russian Federation on the exercise of the powers of the Russian Federation in the sphere of employment promotion, including the costs of the implementation of these powers and the budget of the city of Baikonur. The total funding of the program amounted to 16 735.4 thousand rubles, including the federal budget - 14 235.4 thousand rubles, the city budget Baikonur - 2500 rubles. Abbreviations for 3 years of federal financial support to 63.8% accompanied by a corresponding decrease in a number of indicators, including: referrals to employment - 13.6%, referrals to vocational training, retraining and the unemployed - 47.3%. At this point there is improvement in parameters such as the level of unemployment - 40%, the number of job placements on the basis of the organization of paid public works - by 79.1%. Based on the analytical data can be noted positive changes in the organization and provision of services in the field of employment, despite the decline in subsidies from the federal budget.

Other intergovernmental transfers

Intergovernmental transfers sent Baikonur city budget for development and support infrastructure

To maintain a sustainable economy of the city, improve the quality and range of services for the reconstruction of production facilities, development of social facilities, repair of highways linking the launching pads "Baikonur" complex, require targeted investments from the federal budget of the Russian Federation and the budget Baikonur city. In 2008, one of the areas the use of federal and municipal budgets performed reconstruction of power plants SUE PEO "Bajkonurenergo" and electrical networks in the city. For this purpose it was planned 196 474.4 thousand rubles, of which 72 mastered 078.4 thousand rubles and purchased equipment worth 87,271 rubles (steam turbine PT-12-35M, two oil-fired capacity) to perform work on installation in 2009; percentage of execution plan was 81.1%. At the same time, at their own expense SUE PEO "Bajkonurenergo» was performed overhaul and maintenance of productive assets in the amount of 82 243 thousand rubles, or more than half invested budget funds (51.6%). For the overhaul of the water supply and sanitation in 2008 from the federal budget allocated funds amounting to 20 952.2 thousand rubles, of which mastered 19 968.3 thousand (95.3%) at the facilities: complex treatment plants, pumping stations water treatment plants. Within the framework of the national project "Education" all city schools connected to the Internet, the equipment obtained from the Ministry of Information Technologies and Communications of the Russian Federation. Traffic is paid from the federal budget. Connecting to the Internet has allowed educational institutions to begin the development of school sites. In the 2005-2006 academic year on a single computer had 40 students in the 2007-2008 academic year- already 21 students. In 2010, the total investment cost of funds for reconstruction, overhaul and maintenance of infrastructure facilities of Baikonur was 227 260.2 thousand rubles, including federal funds - 101 130 thousand rubles (44.5%). Funds were allocated for the projects following industries. In 2011, spending on reconstruction and repair of social and engineering infrastructure of the city reached the level of 292 297 thousand (28.6%); including secured by federal transfers - 101 130 thousand rubles, or 34.6% of the total structure. As a result, as noted in the results of the Plan of socio-economic development of the city of Baikonur in 2012, the city's infrastructure is generally in line with regulations and standards established by the Government of the Russian Federation.

To summarize, we note that there is no world practice experience renting one State of the territory of another state, so the same practice lease Russian Federation "Baikonur" complex in the world there. [9.10] Note that in this situation is not possible

to use the experience of monoterritory, despite the fact that from an economic point of rhenium situation is somewhat similar [11, 12, 13]. Analysis of this experience, respectively, is essential for the development of international space law [14, 15]

Thus, the relationship between Russia and Kazakhstan are facing significant challenges in the light of long-term, long-term development of the Cosmodrome "Baikonur".

First, due to the absence of a clear program to attract private funding and resources in the development of industry. Second, Russia has strict laws prohibiting the transfer of space technologies in the country. Third, a significant obstacle to development cooperation is customs and tax obstacles. Fourth, despite the extensive use of the Cosmodrome "Baikonur", despite regular meetings of representatives of Roscosmos and Kazkosmos between Russia and Kazakhstan are still unresolved issues, such as the question of compensation for permanent improvements made by Russia at the spaceport, the issue of compensation of environmental damage applied launches, as well as the legal status of citizens of Kazakhstan residing in the city of Baikonur.

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